



Republic of the Philippines  
Department of the Interior and Local Government  
**NATIONAL POLICE COMMISSION**  
**NATIONAL HEADQUARTERS PHILIPPINE NATIONAL POLICE**  
**OFFICE OF THE CHIEF, PNP**  
Camp Crame, Quezon City

SUBJECT: **LOI 16/2012**  
**Kontra Droga Charlie**  
(Plan for a Revitalized Campaign Against Illegal Drugs)

TO : See Distribution

DATE : **JUL 02 2012**

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**1. REFERENCES:**

- a. LOI Kontra Droga Bravo dated February 18, 2009;
- b. RA No. 9165 (Comprehensive Dangerous Drugs Act of 2002);
- c. EO No. 218 (Strengthening the Support Mechanism to PDEA);
- d. Manual on Anti-Illegal Drugs Operation and Investigation;
- e. NAPOLCOM MC No. 2009-001 re One-Strike Policy on Illegal Drugs;
- f. PDEA and DDB Guidelines and Operational Policies;
- g. CPNP's Ten (10) Administrative and Operational Priorities;
- h. 1<sup>st</sup> Meeting of the Justice Sector Coordinating Council on November 14, 2011;
- i. US International Drug Control Strategy Report for 2012; and
- j. 2011 UN World Drug Report.

**2. PURPOSE & OBJECTIVES:**

This Letter of Instructions (LOI) sets forth the revision of the anti-illegal drug strategy of the Philippine National Police (PNP) to further strengthen its support mechanism to the Philippine Drug Enforcement Agency (PDEA) in the campaign against illegal drugs nationwide.

**3. SITUATION:**

The war on illegal drugs in the country is far from over. Illegal drug trafficking and abuse remain at alarming rates and continue to pose a major threat to national security. Findings at the forum conducted by the Justice Sector Coordinating Council led by the Supreme Court in 2011 reveal that 60% of criminal cases filed in various courts are drug-related.

International publications also highlight the rise of illegal drug trafficking in the Philippines by organized criminal groups. According to the US International Narcotics Control Board (INCB), the 2011 UN World Drug Report indicates that the country has the highest abuse rate of methamphetamine hydrochloride or shabu in East Asia which accounts for 2.1 percent of Filipinos aged 16 to 64.

Philippine authorities are therefore urged to devise appropriate and effective strategies to address the threat posed by illegal drug abuse and trafficking and to strengthen regional cooperation to neutralize international drug groups responsible for the proliferation of illegal drugs.

As the primary law enforcement agency in the country, the PNP bears the brunt of public outrage and criticism regarding the drug problem. This situation is often highlighted because of the fact that anti-illegal drug operations cut across our inherent police functions and the absence of PDEA personnel to lead the anti-illegal drug operation at the community level.



The war on illegal drugs is exacerbated by the reported involvement of some PNP personnel in this illicit activity either as users, pushers, or coddlers. Likewise, the bungling of cases filed against drug personalities is also a cause for concern.

The reality in the operational environment therefore calls for the PNP to align all available instruments to its campaign objective by revising and addressing the structural and institutional challenges in its anti-illegal drug strategy.

#### **4. MISSION**

The PNP, concurrent with its mandate to support PDEA pursuant to RA No. 9165, shall intensify the aggressive conduct of anti-illegal drug operations.

#### **5. EXECUTION**

##### **a. Concept of Operation**

To synchronize and strengthen the implementation of anti-illegal drug operations, the following operational concept shall be implemented:

- 1) Operationalization of the 5-point anti-illegal drug strategy;
- 2) Retention of the existing anti-illegal drug operating units at National, Regional, District, Provincial, City and Municipal/Station levels;
- 3) Adoption of the four-level approach in the conduct of anti-illegal drug operations;
- 4) Creation of an Oversight Committee on Illegal Drugs; and
- 5) Creation of a Sub-Committee on Internal Cleansing.

The responsibility for overseeing the implementation of the 5-point anti-illegal drug strategy of the PNP, which comprises of Supply Reduction, Demand Reduction, Internal Cleansing, Legal Offensive and International Cooperation, shall be farmed out to concerned Directorates (Annex A).

The existing anti-illegal drug operating units at the national, regional, district, provincial, city and municipal/station levels shall be maintained. At the national level, the Anti-Illegal Drug Special Operations Task Force (AIDSOTF) shall be headed by a Task Force Commander in permanent capacity with a rank of at least PSSUPT to be designated by the CPNP, who shall have direct control and supervision over the Task Force. The Task Force Commander shall designate a Deputy and Executive Officer with the rank of at least PSUPT. The AIDSOTF shall have six (6) functional divisions and four (4) special operations units as its operating arm against illegal drug production, trafficking and arrest of wanted persons. The Task Force Commander shall also designate PCOs to head the six (6) functional divisions and (4) four special operations units at least with the rank of PSUPT (Annex B). At the regional level, the Regional Anti-Illegal Drug Special Operations Task Group (RAIDSOTG) shall be headed by the Regional Director while District, Provincial and City/Municipal Anti-Illegal Drug Special Operations Task Group (AIDSOTG) shall be headed by the District Director, Provincial Director, City Director and COP/Station Commander, respectively, who shall carry out anti-illegal drug operations in their respective AOR.

The four-level approach in the conduct of anti-illegal drug operations will be employed at the national, regional, district/provincial/city and municipal station levels to avoid overlapping of operational functions, as follows.

- 1) AIDSOTF shall conduct anti-illegal drug operations focusing on national level traffickers and international trafficking;
- 2) RAIDSOTG shall concentrate on illegal drug trafficking across district/provincial boundaries;
- 3) DAIDSOTG/PAIDSOTG/CAIDSOTG shall conduct operations against illegal drug trafficking across city/municipal boundaries; and



- 4) SAIDSOTG shall be responsible for eradicating street-level distribution through barangay clearing operations pursuant to DDB Board Regulation No. 2 Series of 2007.

There shall be an Oversight Committee on Illegal Drugs which shall provide oversight function and periodic assessment on the implementation of this LOI, composed as follows (Annex C):

<u>Position</u>	<u>Designation</u>
TDCO	Chairman
TDO	Vice Chairman
TDI	Member
TDIDM	-do-
TDPCR	-do-
Dir, LS	-do-
TFC, AIDSOTF	-do-
C, LED, DO	Head Secretariat
C, IOD, DI	Secretariat
C, RAD, DIDM	Secretariat
C, PPPD, DPCR	Secretariat

The Sub-Committee on Internal Cleansing shall be created which will conduct regular assessment, evaluation, review and monitoring of PNP personnel with derogatory information and/or listed in CI watch list on illegal drugs and recommend the conduct of Pre-Charge evaluation and investigation to the DIDM with the following composition (Annex D):

<u>Position</u>	<u>Office/Unit</u>	<u>Designation</u>
DDPRM	DPRM	Chairman
Ex-O	DIDM	Vice Chairman
Ex-O	DI	Member
CDS	IG	-do-
CDS	LS	-do-
DTFC	AIDSOTF	-do-
C, DLOD	DPRM	Head Secretariat
C, PCED	DIDM	Member
C, CSD	DI	-do-

**b. Tasks:**

**1) PNP Oversight Committee on Illegal Drugs**

- a) Conduct quarterly meetings to oversee the progress of operational activities under this LOI;
- b) Conduct quarterly assessment, evaluate, and propose necessary modifications and adjustments, if there are any, in order to ensure the successful implementation of this LOI;
- c) Assist in the development of monitoring and feedback mechanism to ensure the effectiveness of this LOI;
- d) Prepare quarterly reports with assessment/evaluation and recommendations to the CPNP on the activities and operations of AIDSOTF, Regional, Provincial, City and Municipal AIDSOTGs; and
- e) Perform other tasks as directed.

**2) DO**

- a) Overall supervisor in the implementation of this LOI;

- b) OPR in the implementation of Supply Reduction Strategy;
- c) Provide functional supervision over AIDSOTF, Regional, Provincial, City and Municipal AIDSOTGs;
- d) Ensure strict implementation of the protocol on the conduct of anti-illegal drug operations;
- e) Act as PNP representative to the Dangerous Drugs Board;
- f) Maintain coordinative linkages with the DDB, PDEA, other line agencies/organizations to generate support for the frontline anti-illegal drug units;
- g) Consolidate reports of AIDSOTF, Regional, Provincial, City and Municipal AIDSOTGs and prepare monthly accomplishment reports to CPNP, DDB and PDEA;
- h) Conduct periodic assessment on the operational activities of anti-illegal drug units;
- i) Provide Secretariat to the PNP Oversight Committee on Illegal drugs; and
- j) Perform other tasks as directed.

### 3) DI

- a) OPR in the implementation of the International Cooperation Strategy;
- b) Generate and provide updated watch list, target list, and wanted list on illegal drug groups and personalities;
- c) Provide an updated list of most wanted drug traffickers and manufacturers;
- d) Generate CI watch list on illegal drugs;
- e) Assist in the neutralization of drug groups/personalities and PNP personnel who are involved in illegal drug activities;
- f) Maintain statistics on neutralized drug groups and/or syndicates.
- g) Provide real-time technical intelligence support during the conduct of special operations on illegal drugs;
- h) Provide intelligence support to counter irregularities in the conduct of anti-illegal drug operations;
- i) Conduct regular assessment, evaluation, review and monitoring of PNP personnel with derogatory information and/or listed in CI watch list on illegal drugs;
- j) Conduct background investigation/record check of personnel accommodated to PNP anti-drug units;
- k) Establish linkages with other law enforcement agencies, foreign counterparts and other international anti-drug organizations; and
- l) Perform other tasks as directed.

### 4) DIDM

- a) OPR in the implementation of the Legal Offensive Strategy;
- b) Supervise the investigation, filing and monitoring of all illegal drug cases until final disposition in court;
- c) Coordinate the development of computer-based case tracking scheme which shall connect with the National Drug Information System of PDEA that monitors the status of all cases in drug courts nationwide;
- d) Formulate policy guidelines to prevent bungling of drug cases and improve the conviction rate of drug cases filed in court;
- e) Conduct investigation and file appropriate charges against PNP personnel who are bungling drug cases or engaged in illegal drug trade as users/abusers, coddlers, and protectors;
- f) Conduct investigation and filing of appropriate charges against PNP personnel committing irregularities in the conduct of anti-illegal drug operations or in the prosecution of illegal drug cases;
- g) Maintain statistics of all illegal drug cases filed by the PNP;
- h) Monitor the status of criminal or administrative cases of PNP personnel



- charged with illegal drug-related offenses; and
- i) Perform other tasks as directed.

**5) DPCR**

- a) OPR in the implementation of the Demand Reduction Strategy;
- b) Develop and institutionalize a uniform module/vehicle in the conduct of massive drug awareness activities;
- c) Activate the Drug Abuse Resistance Education (DARE) Program and organize a speaker's bureau that will spearhead the public information drive to various sectors in coordination with the DDB and PDEA;
- d) Maintain statistics of demand reduction activities conducted by the PNP on a periodic basis;
- e) Maintain statistics on barangay clearing operations;
- f) Formulate an Information Operations Plan geared toward positively reshaping or reversing the mindsets and value-orientation of all PNP units in accordance with the intention of this LOI;
- g) Monitor and disseminate all PNP activities and programs relative to the campaign against illegal drugs in coordination with the tri-media;
- h) Coordinate with the DILG/LGUs for the revitalization and/or re-activation of Barangay Anti Drug Abuse Councils (BADACs) to support the PNP programs towards creating consciousness and awakening the community on their social responsibility in illegal drug abuse prevention and eradication;
- i) Assist in seeking necessary assistance from various private and public sectors in support of the implementation of Demand Reduction Activities;
- j) Include drug-related topics in the conduct of PICE; and
- k) Perform other tasks as directed.

**6) DPRM**

- a) OPR in the implementation of the Internal Cleansing Strategy;
- b) Operationalize the Sub-Committee on Internal Cleansing;
- c) Support the personnel requirements of AIDSOTF and RAIDSOTGs in the implementation of this LOI;
- d) Conduct study, propose and/or formulate policies to include the career development program of personnel assigned with AIDSOTF and RAIDSOTGs such as inclusion of its officers in the PNP Staffing Pattern and provision of regular quota for promotion and lateral entry;
- e) Issue orders for the detail of personnel to AIDSOTF subject to existing policies;
- f) Strictly implement policies issued by the PNP and DDB on the requirements for detail, leave or travel abroad of PNP personnel appearing as arresting officers or principal witnesses in drug cases abroad;
- g) Assist in the conduct of investigation and summary hearing proceedings against PNP personnel found positive for illegal drug use or involved in illegal drug activities; and
- h) Perform other tasks as directed.

**7) DHRDD**

- a) Formulate a program on the conduct of regular training on narcotics investigation for PNP personnel assigned in anti-drug units;
- b) Coordinate with the PPSC for the enhancement of drug-related subjects in the PSBRC and other career courses;
- c) Support the conduct of education and awareness of personnel in all PNP offices/units on the ill-effects of dangerous drugs; and
- d) Perform other tasks as directed.



8) **DC**

- a) Allocate funds necessary for the implementation of this LOI;
- b) Formulate a program for the inclusion of regular fund support necessary for the implementation of the overall PNP anti-illegal drug strategy;
- c) Allocate funds for the continuous drug testing of personnel in all PNP offices; and
- d) Perform other tasks as directed.

9) **DL**

- a) Provide necessary logistical support in the implementation of this LOI; and
- b) Perform other tasks as directed.

10) **DPL**

- a) Conduct a study, propose and/or formulate policy to include the position of personnel assigned with AIDSOTF, Regional, Provincial, City and Municipal AIDSOTGs in the PNP Table of Organization;
- b) Liaise with both Houses of Congress to generate political support for the legislative proposals of the PNP to strengthen its campaign against illegal drugs; and
- c) Perform other tasks as directed.

11) **Other D-Staff**

- a) Provide all necessary operational and administrative support to AIDSOTF, Regional, Provincial, City and Municipal AIDSOTGs pertaining to their respective functional areas; and
- b) Perform other tasks as directed.

12) **AIDSOTF**

- a) Conduct anti-illegal drug operations focusing on international and national level trafficking;
- b) Conduct special operations against drug syndicates and personalities engaged in production, importation and trafficking of illegal drugs in coordination with PDEA;
- c) Maintain linkages with other law enforcement agencies;
- d) Develop and maintain relevant database for collection, processing and analysis of information on illegal drug activities to include the monitoring of high profile drug cases filed in courts;
- e) Support the implementation of demand reduction and internal cleansing strategies;
- f) In coordination with RDs, PROs, designate case monitoring teams detailed to RAIDSOTGs to maintain continuity and follow up on the status of cases filed in court;
- g) Coordinate with the DIDM regarding the use of the e-Blotter, e-Warrant and e-Rouge Systems; and
- h) Perform other tasks as directed.

13) **ITMS**

- a) Customize reports needed to capture drug related incidents and cases in the e-Blotter, e-Warrant and e-Rouge System; and
- b) Perform other tasks as directed.



**14) LS**

- a) Support the implementation of the Legal Offensive Strategy;
- b) Support the implementation of the Internal Cleansing Strategy;
- c) Continuously utilize PNP lawyers in the regions as detailed Legal Officers of anti-drug units at regional, provincial/district, and station levels;
- d) Assist in the formulation of policy directives to avoid bungling of illegal drug cases and improve the conviction rate of illegal drug cases filed in court; and
- e) Perform other tasks as directed.

**15) PCRG**

- a) Support the implementation of the Demand Reduction Strategy in coordination with the DPCR;
- b) Support the implementation of the DARE Program and other Demand Reduction Activities in coordination with the DPCR;
- c) Assist in the deployment and mobilization of DARE Officers; and
- d) Perform other tasks as directed.

**16) TS**

- a) Support the conduct of necessary training relative to the implementation of the PNP anti-illegal drug strategy;
- b) Assist in the allocation of training facilities and equipment; and
- c) Perform other tasks as directed.

**17) CLG**

- a) Support the processing, examination and custody of seized drug evidence by AIDSOTF, Regional, Provincial, City and Municipal AIDSOTGs;
- b) Counter-check reports of operating personnel as to the quality and quantity of drugs recovered/seized during operation;
- c) Assist in monitoring illegal drug cases filed in courts;
- d) Support the implementation of drug testing program for all personnel in NHQ and PROs;
- e) Provide appropriate technical and forensic support; and
- f) Perform other tasks as directed.

**18) CIDG**

- a) Support the conduct of operations against high-profile drug targets in coordination with AIDSOTF and AIDSOTGs;
- b) Support AIDSOTF, Regional, Provincial, City and Municipal AIDSOTGs in the investigation and filing of drug cases; and
- c) Perform other tasks as directed.

**19) IG**

- a) Support the implementation of the Internal Cleansing Strategy;
- b) Deploy Special Operations Teams to assist in the conduct of operations against PNP personnel involved in illegal drug activities such as pushers, users, manufacturers, coddlers, and protectors;
- c) Develop and provide intelligence support to counter irregularities in the conduct of anti-drug operations;
- d) Assist in information collection efforts for anti-drug special operations and barangay clearing operations; and
- e) Perform other tasks as directed.



**20) AVSEGROUP**

- a) Support AIDSOTF, Regional, Provincial, City and Municipal AIDSOTGs in the conduct of interdiction operations at all airports nationwide against local and transnational drug syndicates;
- b) Facilitate access to airports and provide other assistance to AIDSOTF and RAIDSOTGs personnel in the conduct of narcotics investigations and/or operations within airport AOR; and
- c) Perform other tasks as directed.

**21) MG**

- a) Support AIDSOTF, Regional, Provincial, City and Municipal AIDSOTGs in the conduct of interdiction operations at all seaports nationwide against local and transnational drug syndicates;
- b) Facilitate access to seaports and other assistance to AIDSOTF and SOTGs personnel in the conduct of narcotics investigations and/or operations in their AOR; and
- c) Perform other tasks as directed.

**22) SAF**

- a) Provide tactical and/or operational support to AIDSOTF in the conduct of high-profile anti-illegal drug operations; and
- b) Perform other tasks as directed.

**23) IAS**

- a) Support the implementation of the Internal Cleansing Strategy; and
- b) Perform other tasks as directed.

**24) Other NSUs**

- a) Provide all necessary operational and administrative support to AIDSOTF relative to their respective areas of interest; and
- b) Perform other tasks as directed.

**25) RDs, PROs 1-13, COR, ARMM and NCRPO**

- a) Designated as Task Group Commander, RAIDSOTG; ✓
- b) Overall supervisor in the implementation of the PNP anti-illegal drug strategy in respective AOR;
- c) Conduct intensified operations against drug abuse and trafficking and arrest of wanted persons on illegal drugs in respective AOR;
- d) Strictly implement the protocol on the conduct of anti-illegal drug operations;
- e) Maintain updated watch/target list, wanted list on drug groups/personalities and OB list on most wanted drug traffickers; ✓
- f) Maintain updated CI watch list on illegal drugs;
- g) Conduct counter-intelligence operations and file appropriate charges against PNP personnel involved in illegal drug activities;
- h) Conduct regular adjudication proceedings on PNP personnel with derogatory information and/or listed in CI watch list on illegal drugs;
- i) Conduct investigation against PNP personnel committing irregularities in the conduct of anti-drug operations;
- j) Conduct periodic drug test on all PNP personnel assigned in respective units;
- k) Conduct intelligence operations against local officials involved in illegal drug activities;



- l) Conduct sustained drug awareness activities through the DARE program and other drug abuse prevention advocacies;
- m) Institute drug prevention measures/programs to ensure drug-free workplaces in all offices/units under respective AOR;
- n) Conduct media relations and community involvement activities for the propagation of PNP operational activities against illegal drugs to gain community support;
- o) Develop and institutionalize a uniform module/vehicle in the conduct of massive drug awareness activities;
- p) Organize a speaker's bureau which shall spearhead the public information drive on illegal drugs to various sectors;
- q) Coordinate with City/Municipal Local Government Operation Officers and Community Leaders for the revitalization and/or re-activation of BADACs and BADAC Auxiliary Teams, and enlist their continuing support in creating consciousness and awakening of their constituents on their social responsibility toward drug abuse prevention and eradication;
- r) Conduct validation with BADACs to account all drug groups and users/pushers in each barangay and conduct relentless drug enforcement operations in priority drug-affected barangays based on BADAC-generated watch list;
- s) Coordinate with Local Chief Executives (LCEs) for the conduct of administrative searches (regulatory inspection) of suspected drug dens, clandestine laboratories and chemical warehouses in respective AOR pursuant to Section 52, Art VII of RA No. 9165;
- t) Conduct barangay clearing operations in accordance with DDB Board Regulation No. 2 Series of 2007;
- u) Call for regular conference and discuss/emphasize strict compliance with anti-drug operational procedures issued by PDEA, DDB, and NHQ PNP;
- v) Maintain case tracking system/case monitoring database and case folders for each drug case handled by all anti-illegal drug units;
- w) Conduct regular case conference with lawyers from Legal Service and Prosecutors to ensure successful prosecution of drug cases;
- x) Designate case monitors in all drug courts to monitor the disposition of drug cases filed by anti-illegal drug units in respective AOR in coordination with AIDSOTF case monitoring team;
- y) Include drug-related topics in the conduct of PICE;
- z) Submit monthly report and periodic assessments on the implementation of this LOI to DO; and
- aa) Perform other tasks as directed.

## **6. COORDINATING INSTRUCTIONS**

- a. As far as practicable, all unit commanders must ensure that all anti-illegal drug operations shall be coordinated with PDEA in accordance with the PNP Manual on Anti-Illegal Drug Operation and Investigation;
- b. No PNP personnel shall be allowed to conduct a planned anti-illegal drug operation (i.e. buy-bust, search warrant, MJ eradication) unless he is a member of AIDSOTF, RAIDSOTG, DAIDSOTG, PAIDSOTG, CAIDSOTG and SAIDSOTG;
- c. The pre-operations clearance form for planned operations must be accomplished, submitted to and approved by the unit commander or his designated action officer prior to the conduct of anti-illegal drug operations. All activities relative to this must be recorded in the blotter;



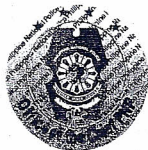
- d. All operations shall conform with the provisions of RA No. 9165, the rules of Court, and strictly observe the Rights of the Accused enshrined in the Bill of Rights under the Philippine Constitution, other allied laws, rules and regulations, as well as the internationally accepted principles of international laws, public policy, and with due observance of human rights;
- e. All concerned personnel shall strictly observe the rights of persons arrested, detained or under custodial investigation pursuant to RA No. 7438 and other existing rules and regulations of the PNP in the promotion of human rights;
- f. The rules and regulations on the recruitment of personnel to and from anti-illegal drug units must be strictly implemented;
- g. Maximum inter-unit and agency coordination is encouraged;
- h. Enlist the assistance of other offices/units in the execution of their portion of the strategy including its component activities to sustain a unified and coordinating relationship; and
- i. All tasked units shall submit IMPLANS within 15 days upon receipt of this LOI.

#### 7. REPEALING CLAUSE:

All existing LOIs, directives, and other issuances whose provisions are contrary to or inconsistent with this LOI are hereby rescinded or modified accordingly.

#### 8. EFFECTIVITY:

This LOI shall take effect immediately upon approval.



*[Signature]*  
**NICANOR A. BARTOLOME, CSEE**  
 Police Director General  
 Chief, PNP

#### Distribution:

D-Staff  
 Dirs, NSUs  
 RDs, PROs

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Command Group

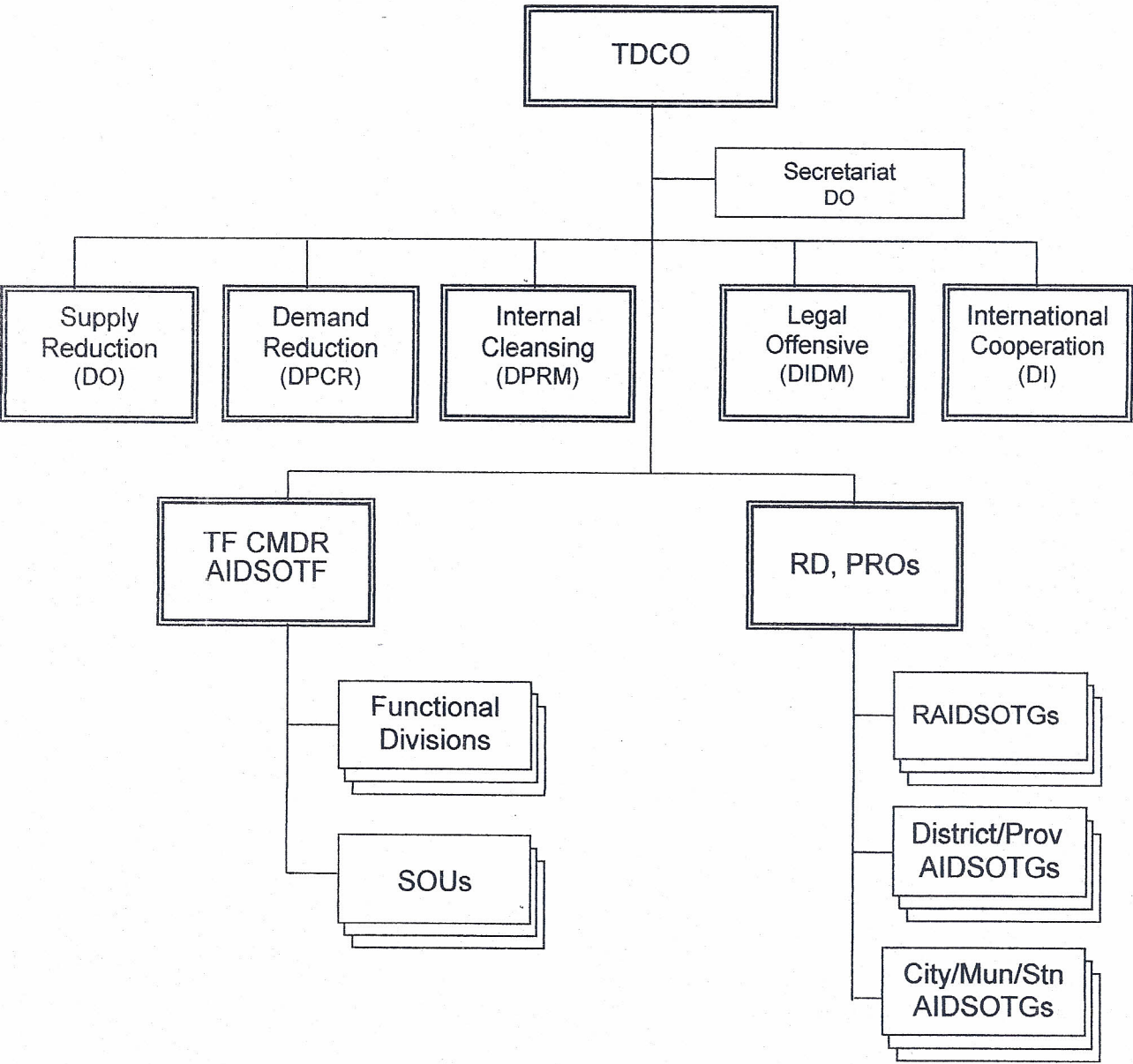
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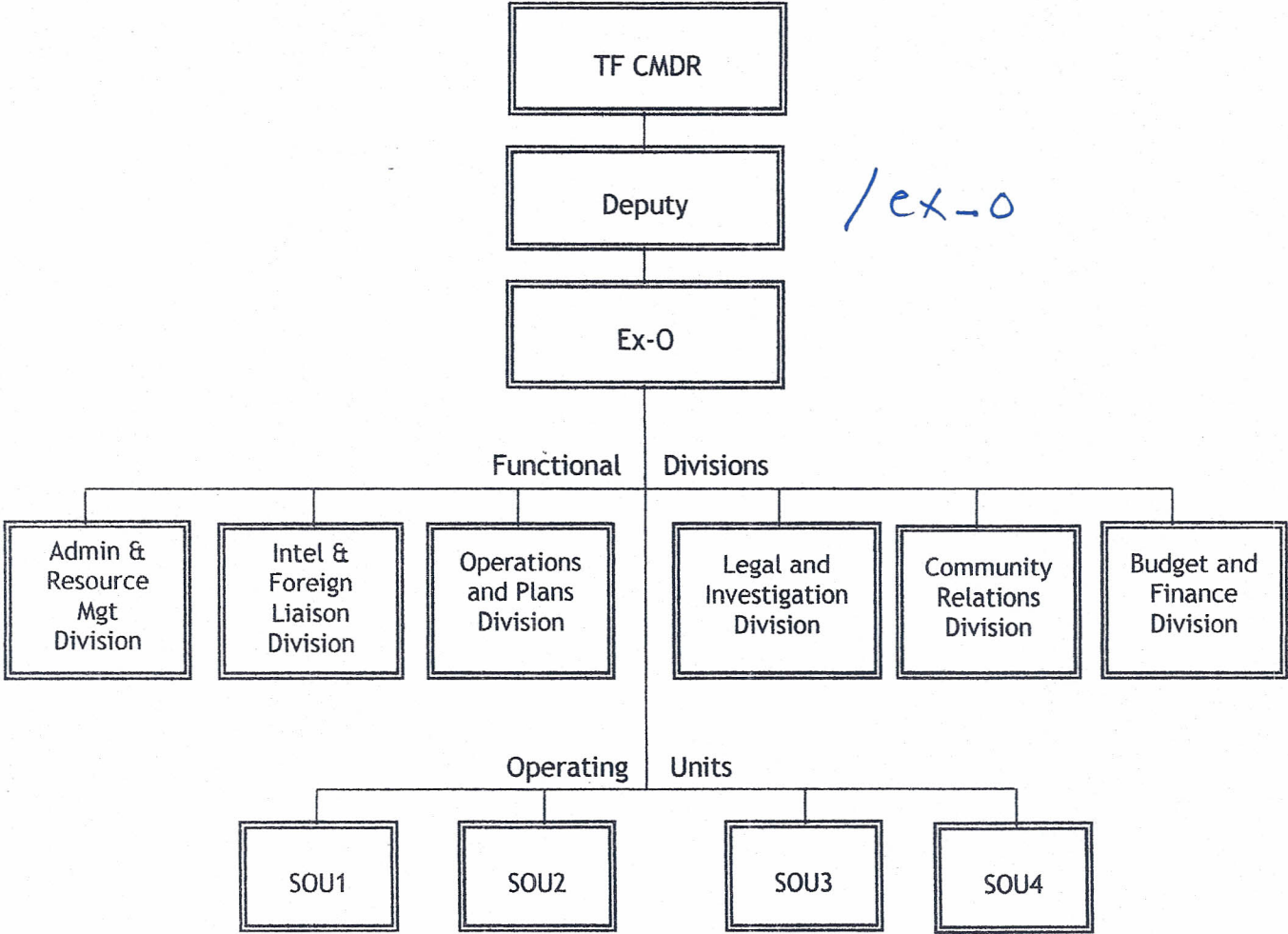


FUNCTIONAL CHART  
PNP ANTI-ILLEGAL DRUG STRATEGY



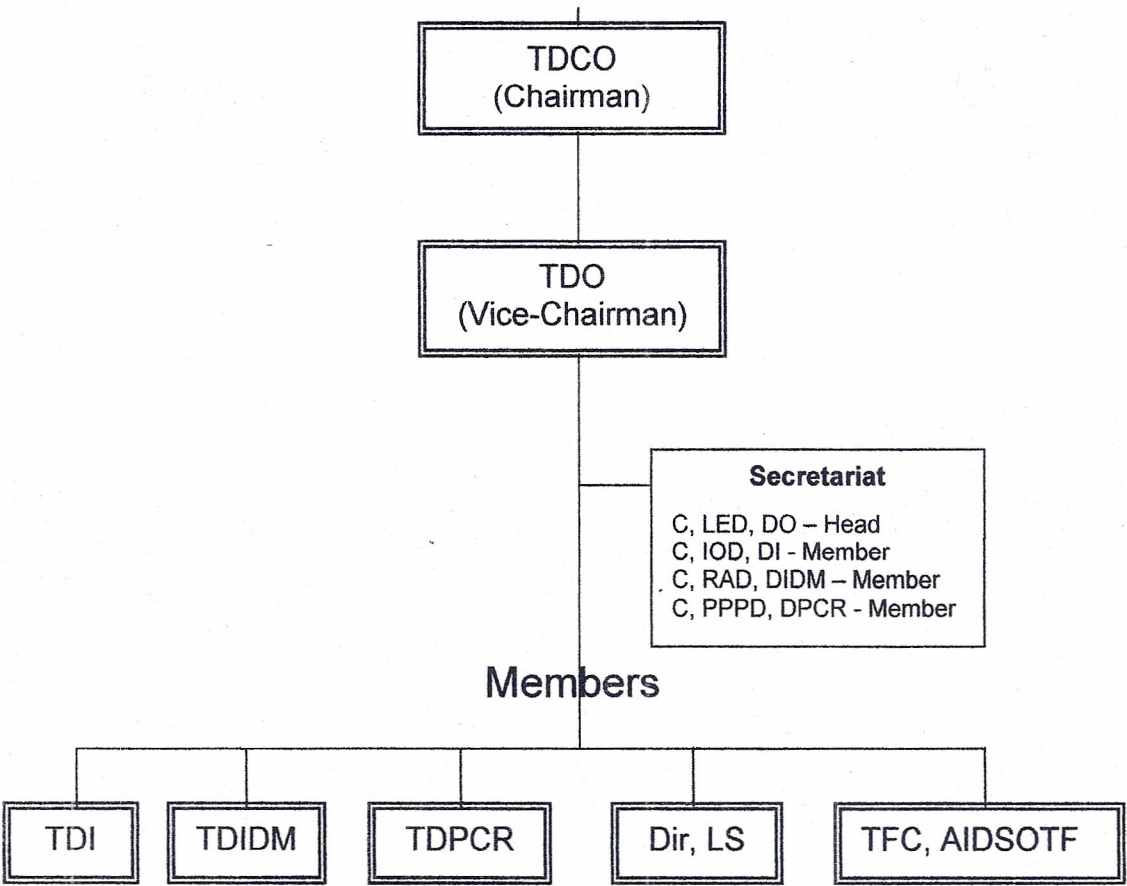


ORGANIZATIONAL STRUCTURE  
PNP-AIDSOTF





PNP OVERSIGHT COMMITTEE ON ILLEGAL DRUGS



SUB COMMITTEE ON INTERNAL CLEANSING

